

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-05 H-01 INR-07
L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15
USIA-06 ACDA-12 IO-13 CU-04 EB-08 OMB-01 TRSE-00
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R 121745Z JAN 78
FM AMEMBASSY MADRID
TO SECSTATE WASHDC 3081
INFO USMISSION USNATO
AMEMBASSY BELGRADE
AMEMBASSY BRUSSELS

C O N F I D E N T I A L SECTION 01 OF 02 MADRID 00356

BELGRADE FOR USDEL CSCE
BRUSSELS FOR USEEC

E.O. 11652: GDS
TAGS: CSCE, SP
SUBJECT: CSCE - SPAIN

REF: STATE 004333

1. IN REVIEWING STATE OF PLAY AT CSCE REVIEW CONFERENCE
WITH EMBOFFS ON JANUARY 11, SPANISH CSCE AMBASSADOR PAN
DE SORALUCE EXPRESSED REASONABLE OPTIMISM WITH RESPECT TO
THE PROSPECTS FOR OBTAINING A FINAL REVIEW CONFERENCE
DOCUMENT RATHER MORE SUBSTANTIVE THAN THE LOWEST COMMON
DENOMINATOR OF A SHORT COMMUNIQUE-LIKE PAPER. HE SAW NO
REASON WHY THIS COULD NOT INCLUDE SOME USEFUL LANGUAGE
ON HUMAN RIGHTS, IN PARTICULAR ON PRINCIPLE SEVEN OF THE
FINAL ACT, AS WELL AS SOMETHING ON SUCH MATTERS AS
DISARMAMENT, CBMS, THE MEDITERRANEAN, AND BASKET II
COOPERATION, INCLUDING THE BREZHNEV PROPOSALS. THE
PROBLEM IN HIS VIEW MAY BE LESS THAT OF RECONCILING
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SOVIET AND U.S. VIEWS THAN OF ACCOMMODATING THE SPECIAL
INTERESTS OF CERTAIN OTHER PARTICIPANTS.

2. PAN DE SORALUCE IS NOT AT ALL OPTIMISTIC, HOWEVER,
THAT THIS CAN BE ACCOMPLISHED BY MID-FEBRUARY. HE
INCLINES TO THE VIEW THAT MID-MARCH IS A MORE REALISTIC
EXPECTATION, AND NOTES THAT CONFERENCE OFFICIALS HAVE

PRUDENTLY ENGAGED THE INTERPRETING STAFF UNTIL SOMETHING LIKE MARCH 22.

3. PAN DE SORALUCE DID NOT RAISE ON THIS OCCASION SPANISH INTEREST IN THE QUESTION OF TREATMENT OF EMIGRANT WORKERS. IN RESPONSE TO A QUESTION, HE SPECIFICALLY SAID THAT HIS DELEGATION HAD NOT BEEN ABLE TO COME UP WITH ANY SPANISH CONTRIBUTION ON CBMS, NOT EVEN ONE ELABORATING ON THE SPANISH PROPOSAL AT CSCE ON EXCHANGE OF MILITARY VISITS. HE DISPLAYED ON THIS OCCASION NO INCLINATION TO INJECT SPAIN INTO THE FINAL DEBATE ON CBM LANGUAGE.

4. HE WAS CLEARLY AND MORE UNDERSTANDABLY INTERESTED IN THE PROSPECTS FOR THE SOUTHERN TIER INITIATIVE PROVIDING FOR EXPERTS MEETINGS AND A REGIONAL POLITICAL CONFERENCE. PAN DE SORALUCE UNDERLINED THAT IT IS HIS OBJECTIVE TO AVOID "UPSETTING APPLE CARTS", PARTICULARLY WITH RESPECT TO SENSITIVE ISSUES SUCH AS THE MIDDLE EAST NEGOTIATIONS, WHILE AT THE SAME TIME HEADING OFF ANY REPETITION OF THE MALTESE ACT AT CSCE. IN HIS VIEW THE SOUTHERN TIER PROPOSAL IS AN INTELLIGENT DAMAGE-LIMITING PROPOSAL. THE CALL FOR A REGIONAL POLITICAL CONFERENCE, HE ARGUED, IS SUFFICIENTLY VAGUE AND THERE IS CONSIDERABLE FLEXIBILITY ON HIS PART REGARDING THE SUBJECT MATTER (HE MENTIONED A POSSIBLE CULTURAL OR ECONOMIC

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FOCUS) AND LENGTH OF EXPERTS MEETINGS. HE ARGUED THAT SOME PROVISION FOR EXPERTS MEETINGS WAS NECESSARY AS AN ADDITION TO THE CALL FOR THE POLITICAL CONFERENCE IN ORDER TO HOLD OUT THE PROSPECT TO THE MALTESE AND OTHERS OF SOME ACTIVITY IN THE REASONABLY NEAR TERM. ON THIS AND OTHER ASPECTS OF THE FINAL PHASE OF THE REVIEW CONFERENCE, EMBOFFS DREW ON THE GUIDANCE CONTAINED IN THE REFERENCED TELEGRAM.

5. WITH RESPECT TO THE NEXT FOLLOWING REVIEW CONFERENCE, PAN DE SORALUCE INDICATED THAT FOR HIM THE PRECISE CHOICE OF DATE WAS NOT IMPORTANT. HE SEEMED CONFIDENT THAT MADRID WOULD BE CHOSEN AS THE SITE, REELING OFF A LIST OF THE 20 COUNTRIES (INCLUDING U.S.) WHO HAD DEFINITELY SUPPORTED SPANISH CANDIDACY AND ADVANCING THE INFORMATION THAT HE HAD INDICATIONS FROM TWO WARSAW PACT CAPITALS, WARSAW AND BUCHAREST, THAT THE PACT COUNTRIES WOULD COME TO SUPPORT THE SPANISH CANDIDACY. IN THIS RESPECT HE DESCRIBED THE SEVERAL EARLIER SOVIET EFFORTS TO PRESS HIM ON THE QUESTION OF SPANISH MEMBERSHIP IN NATO AND REITERATED THAT HE HAD MAINTAINED WITH THE SOVIETS THAT THE NATO ISSUE IS ONE WHICH WILL BE DECIDED AS AN

INTERNAL POLITICAL MATTER WITHIN SPAIN AND CANNOT BE BARGAINED AGAINST THE SPANISH CANDIDACY FOR SELECTION OF MADRID AS THE SITE OF THE NEXT REVIEW CONFERENCE. HE EXPRESSED PARTICULAR APPRECIATION FOR AMBASSADOR GOLDBERG'S EARLY OFFER OF SUPPORT FOR THE SPANISH CANDIDACY AND THE FACT THAT THE SUPPORT WAS FORTHCOMING AT A USEFUL MOMENT.

6. PAN DE SORALUCE SUMMED UP THE 80-SOME DAYS OF THE REVIEW CONFERENCE AS A REASONABLE SUCCESS, POINTING IN PARTICULAR TO THE THOROUGH AIRING OF ISSUES AND THE FACT THAT THE SOVIETS HAD BEEN BROUGHT TO SIT THROUGH SUCH A REVIEW. THAT THE SPANISH PRESS HAD GIVEN SOMEWHAT INADEQUATE AND PREDOMINANTLY SKEPTICAL TREATMENT TO THE CONFIDENTIAL

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CONFERENCE HE ATTRIBUTED TO A COMBINATION OF THE LIMITED AND POOR QUALITY OF ATTENDANCE BY SPANISH JOURNALISTS AND THE INCLINATION THEREFORE ON THE PART OF THE MADRID

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AMEMBASSY BELGRADE
AMEMBASSY BRUSSELS

C O N F I D E N T I A L SECTION 2 OF 2 MADRID 00356

BELGRADE FOR USDEL CSCE
BRUSSELS FOR USEEC

MEDIA TO EMBROIDER ON OTHER WESTERN DISPATCHES.

7. WE HAVE NO REASON TO BELIEVE FROM THIS CONVERSATION
THAT THE SPANISH DELEGATION WILL PRODUCE ANY SURPRISES
COME JANUARY 17. STABLER

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TAGS: PARM, OCON, SP, CSCE
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